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(FORM UPDATED: 08/11/2010)

# WISCONSIN STATE LEGISLATURE ... PUBLIC HEARING - COMMITTEE RECORDS

2005-06

(session year)

# Assembly

(Assembly, Senate or Joint)

Committee on ... Children and Families (AC-CF)

### **COMMITTEE NOTICES ...**

- Committee Reports ... CR
- Executive Sessions ... ES
- Public Hearings ... PH

# INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL

- Appointments ... Appt (w/Record of Comm. Proceedings)
- Clearinghouse Rules ... CRule (w/Record of Comm. Proceedings)
- Hearing Records ... bills and resolutions (w/Record of Comm. Proceedings)

(ab = Assembly Bill)

(ar = Assembly Resolution)

(ajr = Assembly Joint Resolution)

(**sb** = Senate Bill)

(**sr** = Senate Resolution)

(sir = Senate Joint Resolution)

Miscellaneous ... Misc

<sup>\*</sup> Contents organized for archiving by: Stefanie Rose (LRB) (May 2012)

### **Assembly**

### **Record of Committee Proceedings**

#### Committee on Children and Families

#### **Assembly Bill 511**

Relating to: sexual abuse of children placed in substitute care and providing a penalty.

By Representatives Shilling, Huebsch, Berceau, Bies, Davis, Freese, Gard, Gronemus, Gundrum, Hahn, Hines, Jeskewitz, Krawczyk, LeMahieu, Lothian, McCormick, Musser, Nass, Nelson, Ott, Owens, Petrowski, Pettis, Pridemore, Seidel, Sinicki, Strachota, Van Roy, Vrakas, Vruwink, Wasserman and Zepnick; cosponsored by Senators Kapanke, Darling, A. Lasee, Lassa, Olsen, Roessler and Taylor.

June 23, 2005

Referred to Committee on Children and Families.

August 4, 2005

#### **PUBLIC HEARING HELD**

Present: (5) Representatives Kestell, Albers, Jeskewitz,

Grigsby and Seidel.
Absent: (3) Representatives Vo.

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Representatives Vos, Vukmir and Sinicki.

#### Appearances For

- Megan DeVore, LaCrosse State Bar-Children and the Law Section
- Scott Horne, LaCrosse District Attorney-LaCrosse
- Jennifer Shilling State Representative, 95th Assembly District

#### Appearances Against

• None.

#### Appearances for Information Only

• None.

#### Registrations For

- Mike Huebsch State Representative, 94th Assembly District
- Ron Hermes, Madison DHFS
- Mike Murray WI Coalition Against Sexual Assult
- Dan Kapanke State Senator, 32nd Senate District

#### Registrations Against

• None.

September 8, 2005 **EXECUTIVE SESSION HELD** 

Present: (6) Representatives Kestell, Vos, Albers,

Jeskewitz, Grigsby and Seidel.

Absent: (2) Representatives Vukmir and Sinicki.

Moved by Representative Albers, seconded by Representative Jeskewitz that **Substitute Amendment LRB 0200** be recommended for introduction.

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### INTRODUCTION RECOMMENDED, Ayes 6, Noes 0

Moved by Representative Albers, seconded by Representative Jeskewitz that **Substitute Amendment LRB 0200** be recommended for adoption.

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### ADOPTION RECOMMENDED, Ayes 6, Noes 0

Moved by Representative Albers, seconded by Representative Jeskewitz that **Assembly Bill 511** be recommended for passage as amended.

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

PASSAGE AS AMENDED RECOMMENDED, Ayes 6, Noes 0

David Matzen Committee Clerk

### Assembly

## **Committee Report**

The Committee on **Children and Families**, reports and recommends:

#### **Assembly Bill 511**

Relating to: sexual abuse of children placed in substitute care and providing a penalty.

By Representatives Shilling, Huebsch, Berceau, Bies, Davis, Freese, Gard, Gronemus, Gundrum, Hahn, Hines, Jeskewitz, Krawczyk, LeMahieu, Lothian, McCormick, Musser, Nass, Nelson, Ott, Owens, Petrowski, Pettis, Pridemore, Seidel, Sinicki, Strachota, Van Roy, Vrakas, Vruwink, Wasserman and Zepnick; cosponsored by Senators Kapanke, Darling, A. Lasee, Lassa, Olsen, Roessler and Taylor.

#### INTRODUCTION of s0200, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### ADOPTION of s0200, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### PASSAGE AS AMENDED RECOMMENDED, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

Relating to: termination of parental rights and adoption, granting rule-making authority, and providing a penalty.

By Joint Legislative Council.

#### INTRODUCTION of a0923, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### ADOPTION of a0923, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### INTRODUCTION of a0940, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### ADOPTION of a0940, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### INTRODUCTION of 0949/2, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### ADOPTION of a0949/2, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### PASSAGE AS AMENDED RECOMMENDED, Ayes 4, Noes 2

Ayes: (4) Representatives Kestell, Vos, Albers and Jeskewitz.

Noes: (2) Representatives Grigsby and Seidel.

Absent: (2) Representatives Vukmir and Sinicki.

#### **Assembly Bill 522**

Relating to: considering a person's criminal record and evidence of abuse or neglect of a child when modifying custody or physical placement of a child.

By Representatives Wood, Lamb, Ainsworth, Albers, J. Fitzgerald, Freese, Gard, Gronemus, Gunderson, Gundrum, Hines, Honadel, Jensen, Kleefisch, Krawczyk, Kreibich, Lehman, Moulton, Petrowski, Pettis, Rhoades, Strachota, Suder, Townsend, Wasserman and Jeskewitz; cosponsored by Senators Harsdorf, Lassa, Carpenter, Darling, A. Lasee, Reynolds, Risser, Roessler, Stepp, Zien and Brown.

#### INTRODUCTION of s0175, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

#### ADOPTION of s0175, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

## PASSAGE AS AMENDED RECOMMENDED, Ayes 6, Noes 0

Ayes: (6) Representatives Kestell, Vos, Albers, Jeskewitz, Grigsby and Seidel.

Noes: (0) None.

Absent: (2) Representatives Vukmir and Sinicki.

Representative Steve Kestell Chair

Date: 9-8-05					
Moved by: alley	Seconded by	y: Tes	being	<u> </u>	
C11			U	e	
AJRSJR_		Appointme	ent		
AR SR_		Other			
A/S Amdt					
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	☐ Confirmation☐ Tabling	□ Concurrence □ Nonconcur		☐ Indefinite P	ostponement
Committee Member		<u>Aye</u>	<u>No</u>	Absent	Not Voting
Representative Steve Kes	stell, Chair	X			
Representative Robin Vo	S	X			
Representative Sheryl All	bers	X			
Representative Suzanne	Jeskewitz	$\dot{\mathbf{Z}}$			
Representative Leah Vuk	mir 🕶				
Representative Tamara G	rigsby	X			
Representative Christine	Sinicki				
Representative Donna Se	idel	X			
	Totals				

	Motion	Ca	rried
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511 AS AMANDADO

# Vote Record Committee on Children and Families

Date: 9-8-05			_		
Moved by: allter	2 Seconded by	r: <u>Je</u>	danie	<u>z</u>	
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Be recommended for:  ★ Passage	<ul><li>□ Confirmation</li><li>□ Tabling</li></ul>	□ Concurrence □ Nonconcur		☐ Indefinite Po	ostponement
Committee Member		<u>Aye</u>	<u>No</u>	<u>Absent</u>	Not Voting
Representative Steve Ke	stell, Chair -	$\boxtimes$			
Representative Robin Vo	s ~	$\searrow$			
Representative Sheryl Al	bers -	X			
Representative Suzanne	Jeskewitz –	$\boxtimes$			
Representative Leah Vuk	mir •				
Representative Tamara 0	Grigsby —	X			
Representative Christine	Sinicki •				
Representative Donna Se	eidel _				
	Totals:				

☐ Motion Carried

Date: 9-8-05					
Moved by: alber	2 Seconded by	r: <u>U</u>	0.5		
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	1 - 174-14-14-14-14-14-14-14-14-14-14-14-14-14				
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Be recommended for:  A Passage  Introduction  Rejection		<ul><li>□ Concurren</li><li>□ Nonconcur</li></ul>		☐ Indefinite P	ostponement
Committee Member		<u>Aye</u>	No	Absent	Not Voting
Representative Steve Kes	stell, Chair				
Representative Robin Vos	5				
Representative Sheryl All	pers				
Representative Suzanne	Jeskewitz	$\boxtimes$			
Representative Leah Vuk	mir –				
Representative Tamara G	rigsby				
Representative Christine	Sinicki –				
Representative Donna Se	idel				
	Totals:			****	

☐ Motion Carried

Date:					
Moved by: abler	Seconded by	/: <u> </u>	05	·	
AB SB		Clearingh	ouse Rul	e	
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Be recommended for:  Passage Adoption Introduction Rejection	☐ Confirmation☐ Tabling	☐ Concurrence ☐ Nonconcur		☐ Indefinite Po	ostponement
Committee Member		<u>Aye</u>	No	<u>Absent</u>	Not Voting
Representative Steve Kes	stell, Chair	$\boxtimes$			
Representative Robin Vo	S	$\boxtimes$			
Representative Sheryl Al	bers	$\boxtimes$			
Representative Suzanne	Jeskewitz	×			
Representative Leah Vuk	mir				
Representative Tamara G	rigsby	X			
Representative Christine	Sinicki				
Representative Donna Se	eidel	X			
	Totals:				

☐ Motion Carried

Date: 9-8-05			1	Λ	
Moved by:able	Seconded by:	Ka	nell	/	
ABS//SB		Clearingh	ouse Rule	e	
AJRSJR_		Appointme	ent	·	
		Other			
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A/S Sub Amdt					
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A/S Amdt	to A/S Amdt		to A/	S Sub Amdt	
Be recommended for:  A Passage	☐ Confirmation ☐	Concurrence Nonconcur		□ Indefinite Po	ostponement
Committee Member		<u>Aye</u>	<u>No</u>	<u>Absent</u>	Not Voting
Representative Steve Kes	stell, Chair	X			
Representative Robin Vo	s	X			
Representative Sheryl All	bers	X			
Representative Suzanne	Jeskewitz	$\boxtimes$			
Representative Leah Vuk	mir •				
Representative Tamara G	rigsby	$\angle$			
Representative Christine	Sinicki •				
Representative Donna Se	idel	$\boxtimes$			
	Totals:				

☐ Motion Carried



# WISCONSIN LEGISLATIVE COUNCIL AMENDMENT MEMO

### 2005 Assembly Bill 511

## Assembly Substitute Amendment 1

Memo published: September 13, 2005

Contact: Anne Sappenfield, Senior Staff Attorney (267-9485)

Under *current law*, second-degree sexual assault is a Class C felony, punishable by a fine not to exceed \$100,000 and a term of confinement in prison and extended supervision not to exceed 40 years, or both. Second-degree sexual assault includes, for example, having sexual contact or sexual intercourse with another person without the consent of that person by use of threat or force or violence or, as an employee of an adult family home, a community-based residential facility, an inpatient health care facility, or a state treatment center, having sexual contact or sexual intercourse with a person who is a patient or resident of the facility or center.

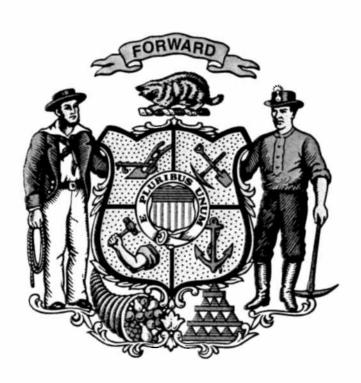
Assembly Bill 511 provides that it is second-degree sexual assault to have sexual contact or sexual intercourse with an individual who is under the age of 18 and for whom the actor is a foster parent or to have sexual contact or sexual intercourse with a person who is under the age of 18 and who is placed in a shelter care facility, a group home, or a residential care center for children and youth, if the actor works or volunteers at the facility or is directly or indirectly responsible for managing it.

Assembly Substitute Amendment 1 places the offense created by the bill in a new provision of the chapter of the statutes setting forth crimes against children (ch. 948, Stats.). In addition, under the substitute amendment, having sexual contact or sexual intercourse with a child if the actor is the child's stepparent is included in the crime of incest under s. 948.06, Stats. This offense is also a Class C felony.

#### Legislative History

The Assembly Committee on Children and Families offered Assembly Substitute Amendment 1 on September 8, 2005. Also on that date, the committee voted to recommend adoption of the substitute amendment on a vote of Ayes, 6; Noes, 0, and to recommend passage of the bill, as amended, on a vote of Ayes, 6; Noes, 0.

AS:ksm





TO:

Members on the Assembly Committee on Children & Families

FROM:

Representative Jennifer Shilling

RE:

Substitute Amendment to Assembly Bill 511

DATE:

September 7, 2005

After discussing potential amendments to AB511 with the Legislative Reference Bureau, it was discovered that the drafters had made a mistake in the original version of the bill.

As written, AB511 would amend Chapter 940.225 of the state statutes to include sexual abuse of children placed in substitute (foster) care. As you know, Chapter 940.225 relates to general sexual assault. The Reference Bureau has since realized that Section 948.02, relating to sexual assault of a child, would be a more appropriate place to direct the new language of AB511.

Our intent under AB511 was to ensure that any individual who exploits his or her position of power over a child be prosecuted to the full extent of the law. District Attorneys across the state agreed that foster parents, and likewise step parents, should not receive a more lenient penalty than a teacher or camp counselor convicted of the same crime.

The Legislative Reference Bureau discovered that, under certain situations, prosecuting a foster or step parent under Chapter 940 could result in a lesser penalty than the same charges under Chapter 948. An example of this would be the "two strikes law" for sex offenders under Chapter 948. The "two strikes" formula would not be applicable if AB511 were implemented under Chapter 940.

To correct this error, LRB is drafting a substitute amendment that will be introduced during tomorrow's executive session. The amendment will address the mistake described above, redirecting AB511 to Chapter 948 of State Statutes. Due to the complex nature and extensive cross-referencing found in Chapter 948, the amendment will likely be significantly longer than the original version. The amendment will also cover both foster parents and step parents, as suggested by Representative Albers during the August committee hearing.

The Legislative Reference Bureau has prepared a summary of some of the more concerning oversights that will be addressed in the substitute amendment. I have attached a copy of their table for your review. I will also circulate a copy of the amendment as soon as it is available from LRB. Please feel free to contact my office should you have any questions or concerns. I appreciate your understanding as we work together to correct this oversight.



Limitation period for bringing a civil action against a person who any vehicle, building, room or secluded place for the purposes of enticement (causing or attempting to cause any child to go into Limitation period for bringing a criminal prosecution against a person who committed sexual assault is ordinarily six years One of the circumstances permitting prosecution for child Permitting chemical castration as condition of parole committed sexual assault is ordinarily three years engaging in the specified conduct) Listing of two-strikes offenses person who has been convicted of committing a crime specified in recover damages for injury caused by an act that would constitute 948.07, 948.08 or 948.095 or 948.30 or, if the victim was a minor or 948.095 shall be commenced before the victim reaches the age (c) A prosecution for violation of s. 948.02, 948.025, 948.03 (2) before the injured party reaches the age of 35 years or be barred. and the convicted person was not the victim's parent, a violation (1) Having sexual contact or sexual intercourse with the child in (a), 948.05, 948.06, 948.07 (1), (2), (3), or (4), 948.075, 948.08, s. 948.02 (1) or (2) or 948.025 (1) against a child who had not a violation of s. 948.02, 948.025, 948.06, or 948.095 or would a. A violation of s. 948.02, 948.025, 948.05, 948.05, 948.06, create a cause of action under s. 895.71 shall be commenced (a) In this subsection, "serious child sex offender" means a of 45 years or be barred, except as provided in sub. (2d) (c). 893.587 Sexual assault of a child; limitation. An action to violation of s. 948.02 or 948.095 attained the age of 13 years. 939.62(2m)(a)1m.a. 304.06(1q)(a)939.74(2)(c) of s. 940.31. 948.07(1)

948.075(1) (1) Whoever uses a computerized communication system to communicate with an individual who the actor believes or has reason to believe has not attained the age of 16 years with intent to have sexual contact or sexual intercourse with the individual in violation of s. 948.02 (1) or (2) is guilty of a Class D felony.	
980.01(4m) (4m) "Serious child sex offender" means a person who has been convicted, adjudicated delinquent or found not guilty or not responsible by reason of insanity or mental disease, defect or illness for committing a violation of a crime specified in s. 948.02 (1) or (2) or 948.025 (1) against a child who had not attained the age of 13 years.	Permitting chemical castration as condition of supervised release

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